Report

Directions linked to the Strategic Plan Edinburgh Integration Joint Board

22 October 2019



Executive Summary

- 1. An initial set of directions has been developed to take forward the Edinburgh Integration Joint Board's (EIJB) Strategic Plan 2019-22. These directions have been developed in accordance with the new Directions Policy approved by the EIJB in August 2019 and meet the requirements of the Public Bodies (Joint Working) (Scotland) Act 2014 and emerging Scottish Government good practice guidance.
- 2. The Strategic Planning Group (SPG) reviewed the new directions on 23 September 2019.

Recommendations

- 3. The Integration Joint Board is asked to:
 - i. Approve the initial directions provided at Appendix 1.

Background

- 4. The Public Bodies (Joint Working) (Scotland) Act 2014 (the Act) states that an Integration Joint Board must give a direction to a constituent authority to carry out each function delegated to the integration authority.
- 5. The Act further places a duty on Integration Authorities to develop a strategic plan for integrated functions and budgets under their control. Integration Authorities require a mechanism to action these strategic plans and this mechanism takes the form of binding directions from the Integration Authority to one, or both, of the Health Board and Local Authority.
- 6. As well as providing the mechanism for delivering the strategic plan, directions are used to convey the decisions of the EIJB, clarify responsibilities between partners, and improve accountability.





- 7. A stocktake of historic and extant directions was carried out earlier in the year and reported via the SPG. Progress on each direction was assessed and the conclusion reached that all directions should be revoked, except for one general direction. A briefing note on this stocktake post the SPG was submitted to the EIJB in June 2019.
- 8. A new Directions Policy was submitted and approved by the EIJB in August 2019.

Main report

- 9. An initial set of nine draft directions linked to the new Strategic Plan has been developed. The EIJB agreed at its August meeting that these draft directions should be considered by the SPG before returning to the EIJB in October 2019. The SPG provided comment on the proposed directions at its meeting on 23 September and this feedback has been incorporated into the directions provided at Appendix 1 to this report.
- 10. The majority of proposed directions relate to specific service areas such as disability services, general medical services and carers services. The exception is a general direction (Reference EIJB-22/10/2019-1) which is retained to address the need for directions to cover all functions delegated to the EIJB. The financial allocation for this general direction is covered by the Financial Schedule covering all EIJB functions.
- 11. With the implementation of the new Directions Policy, directions will evolve in response to a range of factors including service change and redesign, investment priorities, or a change in local services. The SPG noted the progress being made on directions and was clear about its role in relation to shaping new directions through the consideration of future business cases and transformation proposals.
- 12. It is noted that further work is required to refine performance measures in relation to directions. The Performance and Delivery Sub-Committee will play a key role in monitoring and reviewing directions as per the approved Directions policy. To assist with monitoring and review, a Directions Tracker has been developed and is attached at Appendix 2.

Key risks

- 13. Failure to comply with the legislative requirement in respect of directions would place the EIJB in breach of its statutory duties.
- 14. Failure to provide sufficiently detailed directions to partner organisations (NHS Lothian and The City of Edinburgh Council) may prevent the delivery of key areas of EIJB work.

Financial implications

15. There are no direct financial implications arising from this report.

Implications for Directions

16. This report proposes new directions which will deliver key Partnership priorities.

Equalities implications

17. There are no identified equalities implications arising from this report.

Sustainability implications

18. There are no identified sustainability implications arising from this report.

Involving people

19. These directions are based on existing strategic priorities of which partner organisations (NHS Lothian and The City of Edinburgh Council) are already aware. The SPG also provided feedback at its meeting held in September 2019.

Impact on plans of other parties

20. New directions, once approved, will clarify the delivery requirements for key strategic priorities with NHS Lothian and the City of Edinburgh Council.

Background reading/references

New EIJB Directions Policy EIJB Strategic Plan 2019-22

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Appendices

Appendix 1 Proposed Directions linked to Strategic Plan

Appendix 2 Directions Tracker

DIRECTION FROM THE EDINBURGH INTEGRATION JOINT BOARD

Reference number	EIJB-22/10/2019-1
Does this direction supersede, vary or revoke an existing direction?	No
If yes, please provide reference number of existing direction	
Approval date	22/10/2019
Services / functions covered	All
Full text of direction	For those services that are not covered by a specific direction, the City of Edinburgh Council and NHS Lothian will continue to provide services within current budgets, and in accordance with statutory and regulatory obligations, policies and procedures, endeavouring to meet national and local targets and the strategic objectives laid out in the Strategic Plan.
Direction to	NHS Lothian
	The City of Edinburgh Council
Link to relevant EIJB report / reports	EIJB Strategic Plan 2019-22, EIJB, 20 August 2019
Budget / finances allocated to carry out the detail	The Financial Schedule (Appendix 2) sets out financial allocations for all delegated services.
Performance measures	Relevant national and local targets, reported on through annual performance report
Date direction will be reviewed	April 2020

Reference number	EIJB-22/10/2019-2	JB-22/10/2019-2									
Does this direction supersede, vary or revoke an existing direction?	No										
If yes, please provide reference number of existing direction											
Approval date	22/10/2019	10/2019									
Services / functions covered	All										
Full text of direction		Set up and implement the outputs from the transformation programme as approved by the EUB on 8 February 2019 and set out in the Strategic Plan 2019-22									
Direction to	NHS Lothian	NHS Lothian									
	The City of Edinbu	rgh Council									
Link to relevant EIJB report /	EIJB Strategic Pla	n 2019-22, EIJB, 20 August 2019	<u>2019-22, EIJB, 20 August 2019</u>								
reports	Transformation and Service redesign, EIJB 8 February 2019										
Budget / finances allocated to carry out the detail		NHS Lothian	City of Edinburgh Council								
out the detail	2019/20	£0m	£2.788m								
	2020/21	£0m	£0m								
	2021/22	2021/22 £0m £0m									
Performance measures	Contained in the 'TEHSCP	Contained in the 'Transformation and Service redesign' report to the EIJB and to be further developed by the EHSCP									
Date direction will be reviewed	April 2020										

Reference number	EIJB-22/10/201	EIJB-22/10/2019-3									
Does this direction supersede, vary or revoke an existing direction?	No	No									
If yes, please provide reference number of existing direction											
Approval date	22/10/2019	2/10/2019									
Services / functions covered	Disability servic	Disability services									
Full text of direction		Provide more support in the community by decommissioning Glenlomond wards in the Royal Edinburgh Campus and commissioning eight tenancies for adults with forensic support needs									
Direction to	NHS Lothian	NHS Lothian									
	The City of Edir	nburgh Council									
Link to relevant EIJB report /	EIJB Strategic Plan 2019-22, EIJB, 20 August 2019										
reports	Royal Edinburgh Campus and St Stephen's Court, EIJB, 18 May 2018										
Budget / finances allocated to carry		NHS Lothian	City of Edinburgh Council								
out the detail	2019/20	£0.7m	£0								
	2020/21	£0	£1m								
	2021/22	£0	£1m								
Performance measures	6 people move	from hospital to live in the communit	y by April 2020								
Date direction will be reviewed	April 2020										

Reference number	EIJB-22/10/2019-4	JB-22/10/2019-4									
Does this direction supersede, vary or revoke an existing direction?	No										
If yes, please provide reference number of existing Direction											
Approval date	22/10/2019	/10/2019									
Services / functions covered	Disability services	isability services									
Full text of direction	commissioning sixteer	crease support options in the community by decommissioning wards in the Royal Edinburgh Campus and ommissioning sixteen tenancies for adults with complex support needs, Specifically, commission 9 flats from feways, plus other new accommodation options.									
Direction to	NHS Lothian	NHS Lothian									
	The City of Edinburgh	Council									
Link to relevant EIJB report /	EIJB Strategic Plan 20	019-22, EIJB, 20 August 2019									
reports	Royal Edinburgh Campus and St Stephen's Court, EIJB, 18 May 2018										
Budget / finances allocated to carry out the detail		NHS Lothian	City of Edinburgh Council								
out the detail	2019/20	£2.1m	£0								
	2020/21	£0.4m	£1.7m								
	2021/22	£2.1m									
Performance measures	16 people are living in	the community by December 2020									
Date direction will be reviewed	April 2020										

Reference number	EIJB-22/10/2019-5	:IJB-22/10/2019-5									
Does this direction supersede, vary or revoke an existing direction?	No	lo									
If yes, please provide reference number of existing direction											
Approval date	22/10/2019	/10/2019									
Services / functions covered	Mental health service	S									
Full text of direction		mplement the Scottish Government's National Mental Health Strategy to improve the response to distress in A&E, solice, primary care, custody and prison settings by employing 12 WTE staff.									
Direction to	NHS Lothian	NHS Lothian									
	The City of Edinburgh	n Council									
Link to relevant EIJB report /	EIJB Strategic Plan 2019-22, EIJB, 20 August 2019										
reports	Action 15 funding, EIJB, 21 June 2019										
	Psychological Therapies Additional Investment, EIJB, 20 August 2019										
Budget / finances allocated to carry out the detail		NHS Lothian	City of Edinburgh Council								
out the detail	2019/20	£2.1m	£0								
	2020/21	£3.2m	£0								
	2021/22	£3.3m	£0								
Performance measures	Additional staffing as	detailed in the report to the	EIJB in June 2019.								
	. Each development will have its own outcomes and KPIs										
Date direction will be reviewed	April 2020										

Reference number	EIJB-22/10/2019-6	JB-22/10/2019-6									
Does this direction supersede, vary or revoke an existing direction? If yes, please provide reference	No										
number of existing direction											
Approval date	22/10/2019	/10/2019									
Services / functions covered	Alcohol and Drugs	cohol and Drugs services									
Full text of direction	Implement the See	plement the Seek, Keep and Treat' Plan for people with substance misuse problems									
Direction to	NHS Lothian	NHS Lothian									
	The City of Edinbu	rgh Council									
Link to relevant EIJB report /	EIJB Strategic Plan 2019-22, EIJB, 20 August 2019										
reports	Scottish Government - Seek, Keep and Treat Funding, EIJB, 21 June 2019										
Budget / finances allocated to carry		NHS Lothian	City of Edinburgh Council								
out the detail	2019/20	£1.1m	£0.3m								
	2020/21	£1.1m	£0.3m								
	2021/22	£1.1m	£0.3m								
Performance measures	In line with Scottish	n Government national outcome	s and targets								
Date direction will be reviewed	April 2020										

Reference number	EIJB-22/10/2019-7	EIJB-22/10/2019-7									
Does this direction supersede, vary or revoke an existing direction?	No	lo									
If yes, please provide reference number of existing direction											
Approval date	22/10/2019	2/10/2019									
Services / functions covered	Carers	Carers									
Full text of direction	mplement the Edinburgh Joint Carers Strategy 2019-22 and associated implementation plans										
Direction to	NHS Lothian	NHS Lothian									
	The City of Edinburgh C	ouncil									
Link to relevant EIJB report /	EIJB Strategic Plan 2019-22, EIJB, 20 August 2019										
reports	Edinburgh's Joint Carers Strategy and Implementation Plans, EIJB, 20 August 2019										
Budget / finances allocated to carry out the detail		NHS Lothian	City of Edinburgh Council								
out the detail	2019/20	£0.573m	£2.630m								
	2020/21	£0.573m	£3.605m								
	2021/22	2021/22 £0.573m £6.049m									
Performance measures		ve services provided and commissioned to eline included with the EIJB report of 20 A	support improvement across the identified ugust 2019.								
Date direction will be reviewed	April 2020										

Reference number	EIJB-22/10/2019-8	IJB-22/10/2019-8									
Does this direction supersede, vary or revoke an existing direction?	No	0									
If yes, please provide reference number of existing direction											
Approval date	22/10/2019	2/10/2019									
Services / functions covered	Primary care / gener	Primary care / general medical services									
Full text of direction	Expand the Primary	Expand the Primary Care Workforce in line with the 6 clinical areas set out in the National 2018 New GMS Contract									
Direction to	NHS Lothian	NHS Lothian									
Link to relevant EIJB report /	EIJB Strategic Plan 2019-22, EIJB, 20 August 2019										
reports	Edinburgh Primary Care Improvement Plan (PCIP), EIJB 15 June 2018										
	Primary Care Transformation Programme, EIJB 24 May 2019										
Budget / finances allocated to carry out the detail		NHS Lothian	City of Edinburgh Council								
out the detail	2019/20	£5.3m	£0								
	2020/21	£9.2m	£0								
	2021/22	£0									
Performance measures	Growth of staffing res	source to target of c230wt	e spread across City practices by April 2022								
Date direction will be reviewed	April 2020										

Reference number	EIJB-22/10/2019-9
Does this direction supersede, vary or revoke an existing direction? If yes, please provide reference number of existing direction	No No
Approval date	22/10/2019
Services / functions covered	Primary care / general medical services
Full text of direction	Work with EHSCP to produce business cases to support priorities for capital investment beyond the current year taking account of the anticipated population expansion in each locality
Direction to	NHS Lothian
Link to relevant EIJB report /	EIJB Strategic Plan 2019-22, EIJB, 20 August 2019
reports	Primary Care Population and Premises, EIJB, 22 September 2017
Budget / finances allocated to carry out the detail	Capital allocation as identified in each business case.
Performance measures	Delivery of Primary Care Infrastructure to meet identified need
Date direction will be reviewed	April 2020

IJB Directions Tracker

Reference	Services covered	Direction	Relevant report	Budget al	location		Performance measures	Issued to	Review date																																																																
EIJB-22/10/2019-1	All	For those services that are not covered by a specific direction, the City of Edinburgh Council and NHS Lothian will continue to provide services within current budgets, and in accordance with statutory and regulatory obligations, policies and procedures, endeavouring to meet national and local targets and the strategic objectives laid out in the Strategic Plan.	EIJB 20 August 2019	sets out fir	sets out financial allocations for all tdelegated services.		sets out financial allocations for all delegated services.		ets out financial allocations for all delegated services.		ets out financial allocations for all telegated services.		ets out financial allocations for all telegated services.		ets out financial allocations for all telegated services.		ets out financial allocations for all elegated services.		ets out financial allocations for all elegated services.		ets out financial allocations for all elegated services.		ets out financial allocations for all telegated services.		ts out financial allocations for all telegated services.		ts out financial allocations for all telegated services.		ts out financial allocations for all tlegated services.		ts out financial allocations for all tallegated services.		ts out financial allocations for all tallegated services.		s out financial allocations for all targed gated services.		s out financial allocations for all targegated services.		ts out financial allocations for all tallegated services.		ets out financial allocations for all tallelegated services.		ets out financial allocations for all tallelegated services.		ts out financial allocations for all tallelegated services.		ts out financial allocations for all ta elegated services.		ts out financial allocations for all ta elegated services.		ts out financial allocations for all tallegated services.		ts out financial allocations for all tar legated services.		ts out financial allocations for all tar legated services.		ts out financial allocations for all tar legated services.		ts out financial allocations for all tar legated services.		ts out financial allocations for all tallegated services.		ts out financial allocations for all ta elegated services.		ts out financial allocations for all ta elegated services.		ts out financial allocations for all tallelegated services.		Relevant national and local targets, reported on through annual performance report	CEC & NHSL			
EIJB-22/10/2019-2	All	Set up and implement the outputs from the transformation programme as approved by the EIJB on 8 February 2019 and set out in the Strategic Plan 2019-22.	-	19/20 20/21 21/22	NHSL £0 £0 £0	CEC £2.788m £0 £0	Contained in the report to the EIJB and to be further developed by the EHSCP	CEC & NHSL																																																																	
EIJB-22/10/2019-3	Disabilities	Provide more support in the community by decommissioning Glenlomond wards in the Royal Edinburgh Campus and commissioning eight tenancies for adults with forensic support needs	Royal Edinburgh Campus, EIJB 18 May 2018 EIJB Strategic Plan 2019- 22, EIJB 20 August 2019	19/20 20/21 21/22	NHSL £0.7m £0	CEC £0 £1m £1m	6 people move from hospital to live in the community by April 2020	CEC & NHSL																																																																	
EIJB-22/10/2019-4	Disabilities	Increase support options in the community by decommissioning wards in the Royal Edinburgh Campus and commissioning sixteen tenancies for adults with complex support needs, Specifically, commission 9 flats from Lifeways, plus other new accommodation options.	Royal Edinburgh Campus IJB report 18 May 2018 EIJB Strategic Plan 2019- 22, 20 August 2019	19/20 20/21 21/22	NHSL £2.1m £0.4m £0	CEC £0 £1.7m £2.1m	16 people are living in the community by December 2020	CEC & NHSL																																																																	
EIJB-20/08/2019-5	Mental healh	Implement the Scottish Government's National Mental Health Strategy to improve the response to distress in A&E, police, primary care, custody and prison settings by employing 12 WTE staff.	_	19/20 20/21	NHSL £2.1m £3.2m £3.3m	CEC £0 £0 £0	Additional staffing as detailed in the report to the EIJB in June 2019. Establishment of the Thrive open access centres. Each development will have its own outcomes and KPIs.	CEC & NHSL																																																																	
EIJB-22/10/2019-6	Alcohol & Drugs Services	Implement the 'Seek, Keep and Treat' Plan for people with substance misuse problems	Scottish Government - Seek, Keep and Treat Funding, EIJB 21 June 2019	19/20 20/21 21/22	NHSL £1.1m £1.1m £1.1m	CEC £0.3m £0.3m £0.3m	In line with Scottish Government national outcomes and targets	CEC & NHSL																																																																	
EIJB-22/10/2019-7	Carers	Implement the Edinburgh Joint Carers Strategy 2019-22 and associated implementation plans.	•EIJB Strategic Plan 2019- 22, EIJB 20 August 2019 • Edinburgh's Joint Carers Strategy and implemention plans, EIJB 20 August 2019	19/20 20/21 21/22	NHSL £0.573m £0.573m £0.573m	CEC £2.630m £3.605m £6.049m	6 priority areas will have services provided and commissioned to support improvement across the identified outcomes as per the timeline included with the EIJB report of 20 August 2019.	CEC & NHSL																																																																	

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EIJB-22/10/2019-8	Primary care /	Expand the Primary Care Workforce in line with the 6	 Edinburgh Primary Care 		NHSL	CEC	Growth of staffing resource	1						
	general medical	clinical areas set out in the National 2018 New GMS	Improvement	19/20	£5.3m	£0	to target of c230wte spread	1						
	services	Contract	Plan (PCIP), EIJB 15 June	20/21	£9.2m	£0	across City practices by							
			2018	21/22	£12.9m	£0	April 2022							
			Primary Care											
			Transformation											
			Programme, EIJB 24 May											
			2019											
EIJB-22/10/2019-9	Primary care /	Work with EHSCP to produce business cases to suppor	Primary Care Population	Capital allo	ocation as ide	ntified in each	Delivery of Primary Care	NHSL						
	general medical	priorities for capital investment beyond the current	and Premises, EIJB, 22	business c	ase		Infrastructure to meet							
	services	year taking account of the anticipated population	September 2017				identifed need							
		expansion in each locality	Joepte in 2017											
		expansion in each locality												
											-			